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MARINE CORPS ORDER 5530.17

From: Commandant of the Marine Corps
To: Distribution List

Subj: MARINE CORPS IDENTITY OPERATIONS (IdOps)

Ref: (a) Marine Corps Vision and Strategy 2025
(b) MARADMIN 003/10
(c) Marine Corps Operating Concepts Third Edition, June 2010
(d) 35th Commandant of the Marine Corps, Commandant's Planning Guidance, 2010
(e) DOD Directive 8521.01E, "Department of Defense Biometrics," February 21, 2008
(f) DOD Directive 5205.15E, "DOD Forensic Enterprise (DFE)," April 26, 2011
(g) Marine Corps Identity Operations (IdOps) Strategy 2020, August 14, 2012
(h) MCO 3900.15B
(i) CJCSI 3210.06
(j) SECNAV M-5210.1

1. Situation. Marine Corps Identity Operations (IdOps) is an evolving capability, joining the historically separate, mutually supporting capabilities of biometrics, forensics, and identity management and folding them under a single management and operations umbrella.

a. IdOps is a mission enabler for law enforcement, intelligence, counter-intelligence, force protection, counterinsurgency operations, humanitarian operations, site exploitation, physical security, amphibious operations, maritime operations and other missions.

b. IdOps traditionally supports criminal investigative, judicial, and medical functions. Overseas Contingency Operations (OCO) produced emerging IdOps capabilities and requirements across the Range of Military Operations (ROMO).

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c. Operations Enduring Freedom and Iraqi Freedom validated the importance of IdOps in providing information, intelligence and battlespace awareness for Commander's decision-making and operations at all levels.

d. Current Marine Corps IdOps capabilities rely on OCO funding. The need to transition these efforts from OCO funding to the baseline budget (e.g., potential establishment of Program of Record(s) (POR)), to preserve and grow capabilities presents an extraordinary opportunity to objectively evaluate potential IdOps mission contributions and capability requirements.

e. The Marine Corps must examine the systems and capabilities procured and deployed in the urgency of operational need, and rigorously evaluate their potential applicability to other operating environments (e.g., Marine Expeditionary Unit, Marine Expeditionary Brigade, and/or Special Purpose Marine Air Ground Task Force operating from a seabase), mission areas, and time frames. (See references (a), (b), (c), and (d)).

f. Reference (e) establishes policy, assigns responsibilities, and describes procedures for Department of Defense (DoD) biometrics.

g. Reference (f) establishes policy and assigns responsibility to develop and maintain an enduring, holistic, global forensic capability to support the ROMO.

2. Mission. Synchronize current and emerging operational IdOps capabilities to provide the tactical commander with near real-time information to establish the identity, affiliations, and authorizations of an individual, to scientifically link people, places, and events, deny anonymity and freedom of movement to the enemy, affect the enemy's operational environment, influence the enemy's decision-making process, and protect our assets, facilities, and forces.

3. Execution.

a. Commander's Intent and Concept of Operations.

(1) Commander's Intent. Through close coordination between organizations, the use and adherence to common terminology and references, and the application of rigorous analysis and methodologies, the Marine Corps will build upon existing IdOps capabilities and further the successes achieved from the application of these evolving capabilities.

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The deployable capabilities should be ruggedized, agile, rapidly deployable, scalable and fully integrated.

(2) Concept of Operations. This Order constitutes the execution of reference (g) and assigns responsibility and tasks. This Order directs:

(a) Institutionalization of IdOps within the Marine Corps incorporating IdOps capabilities into the requirements process (See reference (h)), combining the appropriate IdOps capabilities into plans and programs, developing the necessary guidance and doctrine, and establishing and providing training to the individual Marines.

(b) Coordination and unity of effort through Joint and Interagency collaboration for all IdOps capabilities. Achieving unity of effort for the employment and governance of IdOps capabilities will encourage interaction and cooperation between the DOD and federal enterprises, reduce duplication of effort, avoid unnecessary resource expenditure, advance the Marine Corps vision, and enhance mission success.

(c) Integration of IdOps into Marine Corps operations and missions. This is the incorporation and infusion of IdOps capabilities into appropriate aspects of all Marine Corps operations across the ROMO.

b. Tasks.

(1) Deputy Commandant for Plans, Policies, and Operations shall:

(a) Serve as the Advocate and Office of Primary Responsibility (OPR).

(b) Provide oversight for the execution of tasks outlined in this Order and reference (g).

(c) Publish and disseminate interim guidance on existing IdOps capabilities, as necessary.

(d) In coordination with the Deputy Commandant for Combat Development & Integration (DC CD&I) and Commander, Marine Corps Systems Command (MCSC), conduct an initial assessment to synchronize IdOps capabilities and/or programs.

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(e) Assist DC CD&I in the conduct of a full scope Doctrine, Organization, Training, Material, Leadership, Education, and Cost (DOTMLPF-C) analysis of all IdOps capabilities.

(f) Assisted by other elements of HQMC as appropriate, conduct an analysis to identify existing policies requiring revision, as well as policy gaps that necessitate policy development. Develop and disseminate policies to fill gaps, and ensure policies have been implemented to govern IdOps capabilities Marine Corps-wide.

(g) Develop input to the Advocate's Capability List and Advocate's Gap List.

(h) Assisted by DC CD&I, the Center for Irregular Warfare (CIW), and other elements of HQMC as appropriate, complete an initial analysis of Joint and Interagency IdOps plans, policies, guidance and training, and determine which Joint and Interagency capabilities could be integrated into Marine Corps governance, planning, training, and mission execution.

(i) Inform appropriate leadership on recommendations for the Marine Corps to integrate Joint and Interagency IdOps capabilities into their governance, planning, training, and mission execution.

(j) Develop a Maritime IdOps Strategy and Implementation Plan to address the use and application of IdOps capabilities for amphibious and maritime missions (e.g., Vessel Boarding Search and Seizure, Maritime Raid Force, and Enhanced Maritime Interdiction Operations), and append to reference (g).

(k) Develop a Site Exploitation Strategy and Implementation Plan to address the use and application of IdOps capabilities for Site Exploitation missions, and append to reference (g).

(l) Develop a Role Player Threat and Screening Policy for contracting, screening and access control of contracted training support technicians/role players.

(m) In coordination with Marine Forces (MARFORs), incorporate IdOps capabilities into new operational plans and into existing plans as they are evaluated in the review/revision cycle.

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(n) In coordination with Marine Forces Command, ensure the Operating Forces Program Evaluation Board (PEB) assesses the need for biometrics, forensics, and identity management PORs.

(o) In coordination with MARFORs, inform the appropriate leadership on recommendations to integrate IdOps capabilities into Marine Corps plans, operations, and missions.

(p) Ensure IdOps capabilities are present with Operating Forces to support mission areas across the ROMO.

(q) In coordination with Director, Intelligence (DIR INT), assisted by the Judge Advocate Division, and Director, Command, Control, Communications, & Computers (C4), collaboratively assess the need for, and scope of a plan to provide policy for and enable the collection, retention, storage, discovery, analysis, and sharing of information derived from IdOps in accordance with the appropriate laws, Executive Orders, directives, and information sharing and data-related standards. If such a requirement exists, the OPR and other headquarters elements will collaboratively craft, staff, and promulgate the plan.

(r) In coordination with DC CD&I, develop the Marine Corps Expeditionary Forensic POR as the expeditionary and maritime element of the broader DoD Forensic Enterprise. Serve as the Program Manager for the fielding, sustainment, and training associated with Marine Corps forensic capabilities.

(s) Require Commanders to provide an operational assessment as part of the Marine Corps Planning Process in response to mission execution. Feedback on mission execution provided by commanders through After Action Reports, Situational Reports, or through the conduct of a Marine Corps Center for Lessons Learned (MCCLL) field collection will be incorporated into the analysis of the capabilities developed in order to ensure timely accurate feedback from the Operating Forces.

(2) Deputy Commandant for Combat Development and Integration (DC CD&I) shall:

(a) Conduct a full scope DOTMLPF-C analysis of all IdOps capabilities.

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(b) Follow the process outlined in reference (h) to conduct appropriate analyses of IdOps and ensure capabilities, gaps, and requirements are included in the Marine Corps Capabilities List, Marine Corps Gap List, Solutions Planning Directive, and the Marine Corps Enterprise Integration Plan.

(c) Ensure continued participation in the development of Joint Capabilities Integration and Development System and reference (h) documentation to support impacted PORs.

(d) Ensure the Warfighter Integration PEB assesses the need for appropriate biometrics, forensics, and identity management acquisition programs.

(e) Ensure the Training PEB assesses the need for appropriate biometrics, forensics, and identity management programs.

(f) Assign a Doctrine Development Proponent who will develop and publish, or periodically modify, Marine Corps IdOps guidance and doctrine detailing the use of IdOps capabilities to effectively and efficiently support and accomplish the mission.

(g) Assign a Doctrine Development Proponent who will represent Marine Corps equities and participate in the development, review, and publication of all Joint Doctrine and analysis related to IdOps programs.

(h) In coordination with appropriate Marine Corps organizations, including but not limited to, MARFORs, MCCLL, DIR INT, etc., identify best practices and lessons learned and disseminate to appropriate organizations for integration into appropriate documents, processes, and missions.

(i) Identify the requirements for the development, sustainment, and advancement of IdOps subject matter experts (i.e., those who will train the trainers).

(j) Assisted by CIW, conduct an analysis of IdOps-related training to determine if existing training should be revised and/or additional training developed.

(k) Informed by DOTMLPF-C analysis, develop and publish IdOps capabilities training plans necessary to effectively and efficiently employ IdOps across the ROMO.

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(3) Deputy Commandant for Manpower and Reserve Affairs
(DC M&RA) shall:

(a) Ensure the Manpower PEB assesses the need for appropriate biometrics, forensics, and identity management programs.

(b) Assist Total Force Structure Division, DC PP&O, Training and Education Command (TECOM), the CIW and appropriate Occupational Field Sponsors to build an inventory of secondary military occupational specialties (MOSSs) or additional skill identifiers (ASIs) and/or resources required to support existing and planned IdOps capabilities. The build will be informed by the DOTMLPF-C analysis once completed by DC CD&I.

(c) Assist appropriate lead agencies in identifying and executing administrative responsibilities for any IdOps-related skills for existing MOSSs. Once skill identifiers, secondary MOSSs and/or ASIs are identified, develop a plan for meeting resource requirements.

(d) Assist in establishing the ability to track and manage any IdOps skill identifiers in accordance with reference (i) using the Command Profile System (following DC CD&I analysis and TECOM determination of what constitutes an IdOps trained/certified Marine).

(4) Deputy Commandant for Installations & Logistics
(DC I&L) shall:

(a) Ensure the Installations PEB assesses the need for appropriate biometrics, forensics, and identity management programs.

(b) Ensure the Sustainment PEB assesses the need for appropriate biometrics, forensics, and identity management programs.

(5) Deputy Commandant for Programs and Resources
(DC P&R) shall:

(a) Provide fiscal guidance and support to the OPR and DC CD&I for use in developing the appropriate PEB submissions to, or equities in, the Marine Corps and Department of Navy Program Objective Memorandum.

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(b) Ensure the Headquarters PEB assesses the need for appropriate biometrics, forensics, and identity management programs.

(c) Maintain total responsibility for all Marine Corps Planning, Programming, Budgeting, and Execution matters in order to provide clear, single authority and central focus to all IdOps resource development efforts.

(d) Determine potential funding sources for capabilities required to address needs identified in Urgent Universal Needs Statements for Marine Corps Requirements Oversight Council approval.

(6) Director, Intelligence (DIR INT) shall:

(a) Develop an unclassified Identity Intelligence (I2) Plan, with classified appendices as necessary, to address I2 goals and objectives, and append unclassified portions to reference (g).

(b) The HQMC-I I2 Plan will include tasks for implementation. The Marine Corps Identity Operations Strategy 2020 and HQMC-I I2 Plan should contain references to each other and reviews/changes to either document should be in coordination with the appropriate OPR.

(c) Supported by DC PP&O, collaboratively review Service intelligence strategies, concepts, plans, and programs to identify potential IdOps concepts and capabilities for incorporation into the Marine Corps Intelligence, Surveillance, Reconnaissance Enterprise Roadmap.

(d) In coordination with the intelligence community, identify an enduring I2 analytical capability that will support IdOps submissions made by the Operating Forces.

(7) Director, Command, Control, Communications, and Computers (C4) shall:

(a) Develop an Identity Management Strategy to address the use and application of biometrics capabilities in support of Identity Management activities, and append to reference (g).

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(b) Develop an Identity Management Implementation Plan to include at a minimum; associated data strategies for Identity Management applications residing on Marine Corps networks, and plans for the protection of personally identifiable information stored on Marine Corps networks. Append the Identity Management Strategy to reference (g).

(8) Commander, Marine Corps Systems Command (MCSC) shall:

(a) Maintain and seek improvements for biometrics capabilities. Address requirements, evolving needs, and capability gaps from the Operating Forces in a timely manner.

(b) Maintain and seek improvements to fielded biometric and forensic capabilities, incorporating evolving technology and scientific discoveries as determined by approved acquisition strategies.

(c) Identify maintenance and replacement processes for operational gear.

(d) Work with industry to seek solutions for Marine Corps IdOps requirements.

(e) In accordance with reference (e), ensure that Marine Corps biometrics equipment adheres to all applicable DoD standards and has passed interoperability conformance testing by the appropriate authorities.

(9) Commanders, Marine Forces (COMMARFORs) shall:

(a) Continuously coordinate Marine Corps IdOps activities across key subordinate organizations.

(b) Implement policies to maximize the effectiveness of IdOps capabilities throughout the Marine Corps.

(c) Ensure IdOps capabilities are included in the Mission Essential Task List and prioritized according to requirements.

4. Administration and Logistics.

a. PP&O, Security Division, Security Branch, is the OPR for conducting required assessments, providing progress reports to leadership, updating this Order, and managing tasks assigned to

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departments and supporting establishment commands as outlined in this Order.

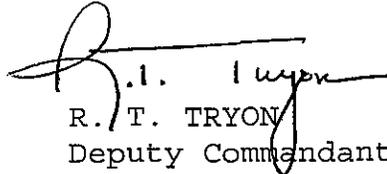
b. All Deputy Commandants, Directors, and Commanders compile and submit lessons learned to the MCCLL.

c. Records created as a result of this instruction, regardless of media and format, shall be managed per reference (j).

5. Command and Signal.

a. Command. This Order is applicable to the Marine Corps Total Force.

b. Signal. This Order is effective the date signed.



R. T. TRYON

Deputy Commandant for
Plans, Policies and Operations

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