



DEPARTMENT OF THE NAVY
HEADQUARTERS UNITED STATES MARINE CORPS
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WASHINGTON DC 20350-3000

MCO 5600.48C
PL
19 SEP 2016

MARINE CORPS ORDER 5600.48C

From: Commandant of the Marine Corps
To: Distribution List

Subj: UNITED STATES MARINE CORPS PROCEDURES FOR PARTICIPATION
IN THE DEVELOPMENT OF JOINT DOCTRINE AND NATO ALLIED JOINT
DOCTRINE

Ref: (a) DoD Directive 5100.01, "Functions of the Department
of Defense and Its Major Components," December 21,
2010
(b) CJCSI 5120.02D, "Joint Doctrine Development System,"
January 13, 2012
(c) CJCSM 5120.01A, "Joint Doctrine Development Process,"
December 29, 2014
(d) CJCSI 5711.01C, "Policy on Action Processing,"
September 10, 2010
(e) 5 U.S.C. 552a
(f) SECNAVINST 5211.5E
(g) SECNAV M-5210.1

Encl: (1) Glossary

1. Situation. This Order revises the procedures for participation
in the development of joint doctrine and North Atlantic Treaty
Organization (NATO) Allied joint doctrine.

2. Cancellation. MCO 5600.48B.

3. Mission. To establish procedures and assign responsibilities
for Marine Corps participation in the development of joint doctrine
and NATO Allied joint doctrine.

4. Execution

a. Commander's Intent and Concept of Operations

(1) Commander's Intent

(a) This Order will guide Marine Corps participation

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in the development of joint doctrine, NATO Allied joint doctrine, and the review process.

(b) Enclosure (1) contains a glossary of abbreviations and acronyms.

(2) Concept of Operations

(a) The Chairman of the Joint Chiefs of Staff (CJCS) is responsible for developing and establishing joint doctrine for all aspects of the joint employment of the Armed Forces of the United States as directed in Title 10, United States Code (USC) and further reiterated in reference (a). Joint doctrine enhances the combat effectiveness of the Armed Forces of the United States in joint operations. Joint doctrine shall be written to reflect existing capabilities and roles, missions, and functions as delineated in Title 10, USC and reference (a). Reference (a) also assigns the Marine Corps to assist the CJCS in the development of joint doctrine. The Marine Corps, within the Department of the Navy, shall develop concepts; doctrine; tactics, techniques, and procedures (TTP); as well as organize, train, equip, and provides forces, normally employed as combined arms, air-ground task forces. References (b) and (c) establish policy and provide guidance for the Joint Doctrine Development System which includes the lead agent (LA), Joint Staff doctrine sponsor (JSDS), primary review authority (PRA), coordinating review authority (CRA), and technical review authority (TRA), Joint Doctrine Planning Conference (JDPC) procedures, and hierarchical framework to develop, maintain, and distribute joint publications. Reference (c) also establishes specific procedures to prepare, format, and distribute all joint publications.

(b) The Marine Corps has been designated as the custodian or LA for one NATO Allied joint publication (AJP) through the Joint Staff J-7.

b. General Officer Participation

(1) For joint publications (JPs) and NATO AJPs for which the Marine Corps is the LA, the LA representative must obtain a General Officer (GO) review of the draft, revised JP, or revised NATO AJP before submitting the document to the Joint Staff Branch, Plans, Policies, and Operations (PP&O) for delivery to the JS J-7. The Marine Corps is currently the LA for the following JPs or AJP (the organization in parenthesis following the publication title provides the LA)

- (a) JP 3-02.1, *Amphibious Embarkation and Debarcation* (CD&I/MCCDC).
- (b) JP 3-09.3, *Close Air Support* (DC, Aviation).
- (c) JP 3-25, *Countering Threat Networks* (CD&I/MCCDC).
- (d) JP 3-68, *Noncombatant Evacuation Operations* (CD&I/MCCDC).
- (e) AJP-3.4.2, *Noncombatant Evacuation Operations* (CD&I/MCCDC).

(2) For JPs for which the Marine Corps is the designated TRA, the TRA representative must obtain a GO review of the draft or revised JP. This must be completed in time to allow the LA (other Service or combatant command) to meet the JP deadline of delivery to the JS J-7. The Marine Corps is currently the TRA for the following JPs (the organization in parenthesis following the publication title provides the TRA):

- (a) JP 3-02, *Amphibious Operations* (CD&I/MCCDC).
- (b) JP 3-05.1, *Unconventional Warfare* (CD&I/MCCDC).
- (c) JP 3-20, *Security Cooperation* (PP&O, PLU [International Affairs]).
- (d) JP 3-24, *Counterinsurgency* (CD&I/MCCDC).
- (e) JP 3-32, *Command and Control for Joint Maritime Operations* (CD&I/MCCDC).
- (f) JP 3-42, *Joint Explosive Ordnance Disposal* (CD&I/MCCDC).

(3) JPs for which the Marine Corps is the LA or TRA will be reviewed by a GO for final coordination. Any AJP for which the Marine Corps is the LA or custodian will be reviewed by a GO for ratification review (final coordination). Additionally, the keystone JPs listed below will be reviewed by a GO for final coordination based on their importance in the joint doctrine hierarchy. The reviews of JPs and AJPs directed in this paragraph will be the responsibility of PP&O (Joint Staff Branch) with appropriate assistance from DC, CD&I/CG, MCCDC. The keystone pubs are

(a) JP 1, *Doctrine for the Armed Forces of the United States.*

(b) JP 1-0, *Joint Personnel Support.*

(c) JP 2-0, *Joint Intelligence.*

(d) JP 3-0, *Joint Operations.*

(e) JP 4-0, *Joint Logistics.*

(f) JP 5-0, *Joint Planning.*

(g) JP 6-0, *Joint Communications System.*

(4) The list of JPs for which the Marine Corps is the LA or TRA may change based on JDPC actions at any time, and additional JPs may require GO level staffing as mentioned in paragraphs 4b(1) and 4b(2) or as directed by Commandant of the Marine Corps or Assistant Commandant of the Marine Corps.

c. Subordinate Element Missions

(1) Deputy Commandant, Plans, Policies, and Operations Department (DC PP&O). The DC PP&O will supervise Marine Corps staff participation in the development of joint doctrine and NATO Allied joint doctrine. The Joint Staff Branch, PP&O will serve as the Marine Corps point of contact (POC) on joint and NATO Allied joint doctrine matters. Specific responsibilities include:

(a) Represent the Marine Corps at joint level deliberations on joint doctrine and NATO Allied joint doctrine issues via the Joint Staff Branch, PP&O.

(b) Facilitate functional area expertise and staff assistance to personnel representing the Marine Corps in developing joint doctrine and NATO Allied joint doctrine via the Joint Staff Branch, PP&O.

(c) Provide policy guidance on joint and NATO Allied joint doctrine in cooperation and coordination with the Deputy Commandant for Combat Development and Integration (DC CD&I).

(d) Deconflict and adjudicate joint and NATO Allied joint doctrine issues that cross functional lines of responsibility or cannot otherwise be resolved.

(e) Represent the Marine Corps during joint staff action processing (reference (d)) of the preliminary and final coordination drafts of joint publications per references (b) and (c) via the Joint Staff Branch, PP&O. DC PP&O staffing responsibilities include staffing to all DCs and other PP&O divisions, and branches.

(f) Ensure appropriate Marine Corps representation at the JDPC and act as the voting member for the Marine Corps at the JDPC and all joint and NATO Allied joint doctrine working groups via the Joint Staff Branch, PP&O.

(g) Designate the Marine Corps LA, PRA, CRA, or TRA for the development, revision, or coordination of JPs.

(2) DC CD&I/Commanding General, Marine Corps Command Development Command (CG MCCDC). DC CD&I will coordinate with DC PP&O (PL) for all matters regarding the development of joint doctrine and NATO Allied joint doctrine. Specific responsibilities include:

(a) Coordinate the assignment of or serve as the Marine Corps LA, PRA, CRA, or TRA for the development, revision, or coordination of joint doctrine.

(b) Manage and maintain the files and background material of historical significance to support successful participation in the development of joint doctrine, NATO Allied joint doctrine, and multi-Service TTP.

(c) Provide representation to the JDPC as a non-voting member as required.

(d) Coordinate Marine Corps participation and staff all request for feedback (RFF) messages, draft program directives and joint, and NATO AJPs to the operating forces, advocates, and subject matter experts for review and comment. Submit joint doctrine and NATO Allied joint doctrine consolidated comments to DC PP&O (Joint Staff Branch).

(e) Within DC CD&I, the Head, Doctrine Control Branch, MAGTF Integration Division, Capabilities Development Directorate will serve as the POC.

(3) Other HQMC DCs and Directors

(a) HQMC staff sections will participate in the development of joint doctrine and NATO Allied joint

doctrine, and may identify a doctrinal POC to the Joint Staff Branch, PP&O. Doctrinal POCs will provide overall policy guidance to the Marine Corps LA, PRA, CRA, or TRA for specific joint doctrine and NATO Allied joint doctrine projects, represent their staff sections on doctrinal issues, and provide input or take action on the development and review of joint and NATO doctrine publications.

(b) For HQMC staff sections that do not identify a POC, all joint and NATO doctrine tasks will be loaded into the Department of the Navy (DON) TRACKER for distribution to the basic DON TRACKER+ address for HQMC staff sections for appropriate routing within their respective sections

d. Coordinating Instructions

(1) In formulating joint doctrine and NATO Allied joint doctrine, existing Service doctrine and TTP shall be considered.

(2) Approved joint doctrine provides the national position for combined doctrine development consistent with existing security procedures.

(3) Service doctrine shall be consistent with approved joint doctrine. Any Service doctrine developed that is inconsistent with approved or emerging joint doctrine could cause unnecessary implications for joint force operations. In such cases, joint doctrine takes precedence.

5. Administration and Logistics

a. Change recommendations regarding joint doctrine will be forwarded in accordance with instructions in reference (c).

b. Records created as a result of this Order shall be managed according to National Archives and Records Administration approved dispositions per reference (h) to ensure proper maintenance, use, accessibility and preservation, regardless of format or medium.

c. Privacy Act. Any misuse or unauthorized disclosure of Personally Identifiable Information (PII) may result in both civil and criminal penalties. The DON recognizes that the privacy of an individual is a personal and fundamental right that shall be respected and protected. The DON's need to collect, use, maintain, or disseminate PII about individuals for

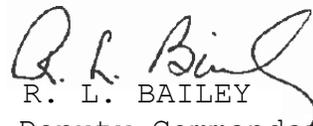
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purposes of discharging its statutory responsibilities will be balanced against the individuals' right to be protected against unwarranted invasion of privacy. All collection, use, maintenance, or dissemination of PII will be in accordance with the Privacy Act of 1974, as amended (reference (i)) and implemented per reference (j).

6. Command and Signal

a. Command. This Order is applicable to the Marine Corps Total Force.

b. Signal. This Order is effective the date signed.



R. L. BAILEY

Deputy Commandant for
Plans, Policies and Operations

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GLOSSARY

PART I - ABBREVIATIONS AND ACRONYMS

CJCS	Chairman, Joint Chiefs of Staff
CRA	Coordinating Review Authority
DC	Deputy Commandant
DC CD&I/ CG MCCDC	Deputy Commandant, Combat Development and Integration/Commanding General, Marine Corps Combat Development Command
DC PP&O	Deputy Commandant, Plans, Policies, and Operations, Headquarters, United States Marine Corps
HQMC	Headquarters, United States Marine Corps
JP	Joint Publication
JSDS	Joint Staff Doctrine Sponsor
LA	Lead Agent
PL	Director, Plans Division, Headquarters, United States Marine Corps
POC	Point of Contact
PRA	Primary Review Authority
RF	Request for Feedback
TRA	Technical Review Authority
TTP	Tactics, Techniques, and Procedures
USC	United States Code

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PART II - TERMS AND DEFINITIONS

Coordinating Review Authority. An agency appointed by a Service or combatant command to coordinate with and assist the lead agent, primary review authority, Joint Staff doctrine sponsor, and assessment agent in joint doctrine development and maintenance. Also called **CRA**. (CJCSM 5120.01)

Doctrine. Fundamental principles by which the military forces or elements thereof guide their actions in support of national objectives. It is authoritative but requires judgment in application. (JP 1-02)

Joint Doctrine. Fundamental principles that guide the employment of United States military forces in coordinated action toward a common objective and may include terms, tactics, techniques, and procedures. (CJCSI 5120.02)

Joint Doctrine Planning Conference. A forum convened by the J-7 that meets semiannually to address and vote on project proposals; discuss key joint doctrinal and operational issues; discuss potential changes to the joint doctrine development process; keep up to date on the status of the joint publication projects and emerging publications; and keep abreast of other initiatives of interest to the members. Also called **JDPC**. (CJCSM 5120.01)

Joint Publication. A compilation of agreed to fundamental principles, considerations, and guidance on a particular topic, approved by the Chairman of the Joint Chiefs of Staff that guides the employment of a joint force toward a common objective. Also called **JP**. (CJCSI 5120.02)

Joint Staff Doctrine Sponsor. A Joint Staff directorate assigned to coordinate a joint doctrine project with the Joint Staff. Also called **JSDS**. (CJCSM 5120.01)

Lead Agent. An individual Service, combatant command, or Joint Staff directorate assigned to develop and maintain a joint publication. (CJCSM 5120.01)

Multi-Service Publication. A publication containing principles, terms, tactics, techniques, and procedures used and approved by the forces of two or more Services to perform a common military function consistent with approved joint doctrine. (CJCSM 5120.01)

Primary Review Authority. The organization, within the lead agent's chain of command, that is assigned by the lead agent to perform the actions and coordination necessary to develop and maintain the assigned joint publication under the cognizance of the lead agent. Also called **PRA**. (CJCSM 5120.01)

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Technical Review Authority. The organization tasked to provide specialized technical or administrative expertise to the lead agent, primary review authority, Joint Staff doctrine sponsor, or coordinating review authority for joint publications. Also called **TRA**. (CJCSM 5120.01)