



DEPARTMENT OF THE NAVY
HEADQUARTERS UNITED STATES MARINE CORPS
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MCO 5600.48B
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JAN 25 2002

MARINE CORPS ORDER 5600.48B

From: Commandant of the Marine Corps
To: Distribution List

Subj: U.S. MARINE CORPS PROCEDURES FOR PARTICIPATION IN THE
DEVELOPMENT OF JOINT DOCTRINE, JOINT TACTICS, TECHNIQUES,
AND PROCEDURES, AND MULTI-SERVICE TACTICS, TECHNIQUES, AND
PROCEDURES

Ref: (a) DoD Dir 5100.1
(b) JP 1-01

Encl: (1) Format for Review Comments on Joint and Multi-Service
Publications
(2) Glossary

1. Situation. This Order revises the procedures for participation in the development of joint doctrine, joint tactics, techniques, and procedures (JTTP), and multi-Service tactics, techniques, and procedures (TTP).

2. Cancellation. MCO 5600.48A.

3. Mission. To establish procedures and assign responsibilities for Marine Corps participation in the development of joint doctrine, JTTP, and multi-Service TTP.

4. Execution

a. Commander's Intent and Concept of Operations

(1) Commander's Intent

(a) This Order will guide Marine Corps participation in the development of joint and multi-Service publications and the review process.

(b) Enclosure (1) is the format for USMC comments for joint and multi-Service publications. Enclosure (2) contains a glossary of abbreviations and acronyms.

DISTRIBUTION STATEMENT A: Approved for public release; distribution is unlimited.

(2) Concept of Operations

(a) The Chairman of the Joint Chiefs of Staff (CJCS) has the responsibility to develop and establish doctrine for all aspects of the joint employment of the Armed Forces as directed in Title 10, United States Code (USC) and further reiterated in reference (a). Joint doctrine and JTTP enhance the combat effectiveness of U.S. forces in joint operations. Joint doctrine shall be written to reflect existing capabilities and roles, missions, and functions as delineated in Title 10, USC and reference (a). Reference (a) also assigns the Marine Corps the responsibility to develop, in coordination with the other military Services, joint doctrine. The Marine Corps has specific responsibilities to develop the tactics, techniques, and equipment employed by landing forces in amphibious operations. Reference (b) establishes policy and provides guidance for the Joint Doctrine Development System which includes the lead agent Joint Staff doctrine sponsor (JSDS), primary, coordinating, and technical review authorities (PRA/CRA/TRA), Joint Doctrine Working Party (JDWP) procedures, and hierarchical framework to develop, maintain, print, and distribute joint publications. This publication also establishes specific procedures to prepare, format, print, and distribute all joint publications.

(b) The Marine Corps participates in the development of multi-Service TTP with designated doctrine development agencies of the other Services and Combatant Commanders (CINC). Although not all doctrine projects of the other Services are of direct concern to the Marine Corps, the Commanding General, Marine Corps Combat Development Command (MCCDC) participates through Memoranda of Agreement in doctrine development efforts of interest with the Air-Land-Sea Application (ALSA) Center and the Service Doctrine Centers: Navy Warfare Development Command (NWDC); United States Army Training and Doctrine Command (TRADOC); and the Air Force Doctrine Center (AFDC).

b. Subordinate Element Missions

(1) DC, PP&O. Within Deputy Commandant, Plans, Policies, and Operations Department (DC, PP&O), the Director, Plans Division (PL) will execute staff supervision of Marine Corps participation in the development of joint doctrine/JTTP and multi-Service TTP, and serve as the USMC point of contact. Specific responsibilities include:

(a) Represent the Marine Corps at joint level deliberations on joint doctrine issues.

(b) Provide staff assistance to personnel representing the Marine Corps for joint doctrine/JTTP and multi-Service TTP development within their functional areas of responsibility.

(c) Provide policy guidance.

(d) Obtain resolution when policy issues cross functional lines of responsibility or cannot otherwise be resolved.

(e) CMC (PL) will represent the Marine Corps during joint staff action processing of the preliminary and final coordination drafts of joint publications per reference (b). This staffing is required prior to the final CJCS approval.

(f) Ensure appropriate Marine Corps representation at the JDWP and act as the voting member for the Marine Corps.

(g) Coordinate with CG MCCDC (C427) for distribution requirements for approved joint and multi-Service publications.

(h) HQMC staff sections will participate in the development of joint doctrine/JTTP and multi-Service TTP by identifying a doctrinal point of contact to CG MCCDC (C427) and HQMC (PL). Doctrinal points of contact will provide overall policy guidance to the Marine Corps PRA, CRA, and TRA for specific joint doctrine or JTTP projects, represent their staff sections on doctrinal issues, and provide input or take action on the development and review of joint and multi-Service publications.

(2) CG MCCDC. CG MCCDC will coordinate with CMC (PL) for Marine Corps participation in the development of joint doctrine/JTTP and multi-Service TTP. Specific responsibilities include:

(a) Coordinate with HQMC doctrine points of contact.

(b) Coordinate the assignment of or serve as the Marine Corps PRA, CRA, and TRA for the development and coordination of joint doctrine/JTTP and multi-Service TTP.

(c) Submit the recommended distribution requirement for joint and multi-Service publications to the Director, Administration and Resource Management, CMC (AREB).

(d) Maintain files and background material of historical significance to support successful participation in the development of joint doctrine/JTTP and multi-Service TTP.

(e) Provide representation to the JDWP.

(f) Coordinate Marine Corps participation and staffing of joint and multi-Service publication assessments.

(g) Staff all draft program directives and joint and multi-Service publications to the operational forces, advocates, and subject matter experts for review and comment. Submit joint doctrine/JTTP consolidated comments for first and second draft program directives and publications to the lead agent. Submit joint doctrine/JTTP consolidated comments for preliminary coordination (PC) and final coordination (FC) drafts to CMC (PL). Submit multi-Service TTP consolidated comments to the ALSA Center.

(h) Staff all Request For Feedback (RFF) messages to the operational forces, advocates, and subject matter experts for review and comment. Submit consolidated comments to the Joint Warfighting Center (JWFC).

(i) Designate Marine Corps PRA, CRA, and TRA for the development or coordination of joint publications.

(j) Within MCCDC, the Director, Doctrine Division will serve as the point of contact.

c. Coordinating Instructions

(1) In formulating joint doctrine, JTTP, multi-Service TTP, existing Service and combined doctrine and TTP shall be considered.

(2) Approved joint doctrine provides the national position for combined doctrine development consistent with existing security procedures.

(3) Service doctrine must be consistent with approved joint doctrine.

5. Administration and Logistics. Change recommendations regarding joint doctrine/JTTP and multi-Service TTP will be forwarded by any Marine Corps major command or HQMC department to CG MCCDC (C427). This can be accomplished by letter or naval message and should include supporting rationale. CG MCCDC will establish working groups or identify subject matter experts, when needed, to either draft recommended changes or to develop joint and multi-Service publications.

6. Command and Signal

a. Signal. This Order is effective the date signed.

b. Command. This Marine Corps Order is applicable to the Marine Corps Total Force.


EDWARD HANLON, JR.
By direction

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FORMAT FOR REVIEW COMMENTS TO JOINT AND MULTI-SERVICE PUBLICATIONS

1. Comments concerning the review of joint and multi-Service publications will be grouped in the following categories:

a. Critical: Critical comments will cause nonconcurrence with document if concern is not satisfactorily resolved.

b. Major: Major comments are significant concerns that may result in nonconcurrence with the entire document if not satisfactorily resolved. These comments may be submitted with a general statement of concern with a subject area, thrust of document, etc., followed by detailed comments on specific entries in documents which, taken together, constitute the concern.

c. Substantive: Substantive comments are provided because information in the document appears to be or is potentially incorrect, incomplete, misleading, or confusing.

d. Administrative: Administrative comments are provided to correct what appears to be inconsistencies between different sections, typographical errors, or grammatical errors and are editorial in nature.

2. The format below will be used to submit comments under the above categories for joint and multi-Service publications:

Joint Publication 4-03 Comment Matrix **(EXAMPLE)**

ITEM	SOURCE	TYPE	PAGE	LINE	COMMENT	RATIONALE	DECISION (A/R/M)
1	SOCOM (Example)	M	0.00		<p>General Comments: This publication tends to blur the line between the forces assigned to USSPACECOM and the Services. USSOCOM understands and appreciates the vital role that USSPACECOM provides to the Nation, but does not support listing it in Joint Doctrine in the context as a "service-like" organization. Throughout the publication, there are references of land, sea, air, space, and special operations forces. The Services provide the land, sea, and air forces. USSOCOM provides special operations forces because by U.S. Code it is tasked with "service-like" responsibilities. But as a functional/unified command, USSPACECOM should be treated and referred to as such in Joint Doctrine.</p>	General Comment	R - As JP deals with space, it will refer to space forces. Will limit its use to definition provided in DoD Instruction.
2							
3							
4							
5							
6							
7							
8							
9							
10							

Column 1 - ITEM

Numeric order of comments based on an original sort by page number.

Column 2 - SOURCE

EUCOM - U.S. European Command
CENTCOM - U.S. Central Command
JFCOM - U.S. Joint Forces Command
SOUTHCOM - U.S. Southern Command
SOCOM - U.S. Special Operations Command
TRANSCOM - U.S. Transportation Command
STRATCOM - U.S. Strategic Command
SPACECOM - U.S. Space Command
PACOM - U.S. Pacific Command
USA - U.S. Army
USN - U.S. Navy
USMC - U.S. Marine Corps
USAF - U.S. Air Force
USCG - U.S. Coast Guard
J1 - J-1
J2 - J-2
J3 - J-3
J4 - J-4
J5 - J-5
J6 - J-6
J7 - J-7
J8 - J-8
JSLC - Joint Staff Office of Legal Counsel

Column 3 - TYPE

C - Critical
M - Major
S - Substantive
A - Administrative

Column 4 - PAGE

Page number expressed in decimal form (Page I-2 = 1.02, Page IV-56 = 4.56, etc.) using the following convention:

0 - General Comments
0.xx - Preface, TOC, Executive Summary (Page i - ?)
1.xx - Chapter I
2.xx - Chapter II
3.xx - Chapter III
etc.

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51.xx - Appendix A
52.xx - Appendix B
52.01.xx - Annex A to Appendix B
53.xx - Appendix C
 etc.
99.xx - Glossary

Column 5 - LINE

Line number on the designated page that pertains to the comment expressed in decimal form (i.e., line 1 = 1, line 4-5 = 4.5, line 45-67 = 45.67, etc.)

Column 6 - COMMENT

Comment text in line-in-line-out format.

Column 7 - RATIONALE

Concise explanation of the rationale for the comment.

Column 8 - DECISION

This column is for the lead agent and/or Joint Staff Doctrine Sponsor to Accept ("A"), Reject ("R"), or Accept with Modification ("M") the comment.

ENCLOSURE (1)

GLOSSARY

PART I - ABBREVIATIONS AND ACRONYMS

AFDC	Air Force Doctrine Center
ALSA	Air Land Sea Application
CINC	commander of a combatant command; commander in chief
CJCS	Chairman, Joint Chiefs of Staff
CRA	coordinating review authority
DC, PP&O	Deputy Commandant, Plans, Policies, and Operations, Headquarters, United States Marine Corps
FC	final coordination
HQMC	Headquarters, United States Marine Corps
J7	Operational Plans and Joint Force Development Directorate, Joint Staff
JDWP	Joint Doctrine Working Party
JP	joint publication
JSDS	Joint Staff doctrine sponsor
JTTP	joint tactics, techniques, and procedures
LA	lead agent
MCCDC	Marine Corps Combat Development Command
NWDC	Navy Warfare Development Command
PC	preliminary coordination
PL	Director, Plans Division, Headquarters, United States Marine Corps
PRA	primary review authority
TRA	technical review authority
TRADOC	United States Army Training and Doctrine Command
TTP	tactics, techniques, and procedures
USC	United States Code

PART II - TERMS AND DEFINITIONS

coordinating review authority--An agency appointed by a Service or CINC to coordinate with and assist the PRA in joint doctrine development, and maintenance efforts. Each Service or CINC must assign a CRA. When authorized by the appointing Service or CINC, CRA comments provided to designated PRAs will represent the position of the appointing Service or CINC with regard to the publication under development. Also called **CRA**. See also **joint doctrine; JP; JTTP; joint test publication; LA; PRA**. (JP 1-02)

doctrine--Fundamental principles by which the military forces or elements thereof guide their actions in support of national objectives. It is authoritative but requires judgment in application. See also **combined doctrine; joint doctrine; multi-Service doctrine**. (JP 1-02)

joint doctrine--Fundamental principles that guide the employment of forces of two or more Military Departments in coordinated action toward a common objective. It is authoritative; as such, joint doctrine will be followed except when, in the judgment of the commander, exceptional circumstances dictate otherwise. It will be promulgated by or for the CJCS, in coordination with the CINCs and Services. See also **CJCS Instruction; CJCS Manual; combined doctrine; doctrine; guidance; JP; JTTP; joint test publication; multi-Service doctrine**. (JP 1-02)

Joint Doctrine Publication System--The system of LAs, JSDS, PRAs, CRAs, TRAs, JDWP, procedures, and hierarchical framework designed to organize, develop, maintain, print, and distribute JPs. See also **CRA; JDWP; JSDS; LA; PRA**. (JP 1-02)

Joint Doctrine Working Party--A forum to include representatives of the Services, CINCs, and the Joint Staff (represented by the Operational Plans and Joint Force Development Directorate, J-7) which meets semiannually to address and vote on project proposals; discuss key joint doctrinal or operational issues; keep up to date on the status of the joint publication projects and emerging publications; and keep abreast of other initiatives of interest to the members. The JDWP meets under the sponsorship of the Director, J-7, Joint Staff. Also called **JDWP**. See also **joint doctrine; JP; JTTP; JP**. (JP 1-02)

joint publication--A publication containing joint doctrine and/or JTTP that involves the employment of forces prepared under the cognizance of Joint Staff directorates and applicable to the Military Departments, CINCs, and other authorized agencies. It is approved by the CJCS, in coordination with the CINCs and Services. Also called **JP**. See also **CJCS Instruction; CJCS Manual; joint doctrine; JTTPs; joint test publication**. (JP 1-02)

Joint Staff doctrine sponsor--The sponsor for a joint doctrine or JTTP project. Each joint doctrine or JTTP project will be assigned a JSDS. The JSDS will assist the LA and PRA as requested and directed. The JSDS will coordinate the draft document with the Joint Staff and provide Joint Staff comments and recommendations to the PRA. The JSDS will receive the revised draft from the LA, and process the PC and FC (and test publications, if applicable) for approval. Also called **JSDS**. See also **joint doctrine; JTTPs**. (JP 1-02)

joint tactics, techniques, and procedures--The actions and methods that implement joint doctrine and describe how forces will be employed in joint operations. They are authoritative; as such, JTTPs will be followed except when, in the judgment of the commander, exceptional circumstances dictate otherwise. They will be promulgated by the CJCS, in coordination with the CINCs and Services. Also called **JTTP**. See also **joint doctrine**. (JP 1-02)

joint test publication--A proposed version of a joint doctrine or JTTP publication that normally contains contentious issues and is nominated for a test publication and evaluation stage. Joint test publications are approved for evaluation by the Director, Operational Plans and Interoperability (J-7), Joint Staff. Publication of a test publication does not constitute CJCS approval of the publication. Prior to final approval as joint doctrine, test publications are expected to be further refined based upon evaluation results. Test publications are automatically superseded upon completion of the evaluation and promulgation of the proposed publication. See also **CJCS Instruction; guidance; joint doctrine; JP; JTTP**. (JP 1-02)

lead agent--Individual Services, CINCs, or Joint Staff directorates may be assigned as LAs for developing and maintaining joint doctrine or JTTP publications. The LA is responsible for developing, coordinating, reviewing, and maintaining an assigned doctrine or JTTP. Also called **LA**. See also **CRA; joint doctrine; JP; JTTP; joint test publication; PRA**. (JP 1-02)

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multi-Service doctrine--Fundamental principles that guide the employment of forces of two or more Services in coordinated action toward a common objective. It is ratified by two or more Services, and is promulgated in multi-Service publications that identify the participating Services, e.g., Army-Navy doctrine. See also **combined doctrine; joint doctrine; JTTP**. (JP 1-02)

primary review authority--The organization assigned by the LA to perform the actions and coordination necessary to develop and maintain the assigned JP under the cognizance of the LA. Also called **PRA**. See also JP; **LA**. (JP 1-02)

technical review authority--The organization tasked to provide specialized technical or administrative expertise to the PRA or CRA for JP. Also called **TRA**. See also CRA; **JP; PRA**. (JP 1-02)