



DEPARTMENT OF THE NAVY
HEADQUARTERS UNITED STATES MARINE CORPS
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WASHINGTON DC 20350-3000

MCO 5711.1G
C 116
10 FEB 2017

MARINE CORPS ORDER 5711.1G

From: Commandant of the Marine Corps
To: Distribution List

Subj: MARINE CORPS PROCEDURES FOR PARTICIPATION IN THE ALLIED MILITARY
STANDARDIZATION PROCESS

Ref: (a) DoD Instruction 4120.24, "Defense Standardization Program," July 13, 2011
(b) CJCSI 2700.01F, "Rationalization, Standardization, and Interoperability (RSI) Activities," March 18, 2015
(c) CJCSI 6010.01E, "Coordination of United States Command, Control, Communications and Computer Systems Positions in International Forums," November 8, 2013
(d) SECNAVINST 5710.25B, "International Agreements," December 23, 2005
(e) SECNAVINST 4120.24 "Implementation of the Defense Standardization Program in the Department of the Navy", 17 Sep 2012
(f) MCO 5600.20P "Marine Corps Doctrinal Publications System," November 6, 2006
(h) SECNAV M-5210.1
(i) SECNAVINST 5211.5E
(j) 5 U.S.C. 552a

1. Situation. This Order establishes policy for Service involvement in the preparation, review and implementation of Standardization Agreements (STANAGs) issued by allied military standardization organizations. Reference (a) provides Department of Defense (DoD) overarching policy on defense standardization and requires that components implement military standardization agreements. Reference (b) establishes policy for conducting allied standardization and assigns responsibilities for agreements to Services and DoD agencies. Reference (c) provides instructions on command and control systems. Reference (d) addresses Department of the Navy (DON) policy on military standardization. Reference (e) provides DON implementation of defense standardization policy and provides standardization policy on materiel, information technology, facilities and engineering practices. Reference (f) establishes policy and procedures on Service doctrine.

2. Cancellation. MCO 5711.1F w/Ch. 1

3. Mission. This Order provides policy and procedural guidance for Service involvement in the preparation, review and implementation of STANAGs issued by allied military standardization organizations such as the North Atlantic Treaty Organization (NATO), American, British, Canadian, Australian, and New Zealand Armies' Program (ABCANZ), Air and Space Interoperability Council (ASIC) and related organizations. While ABCANZ and ASIC do not refer to their military standardization agreements as STANAGs, that term will be used throughout this document to refer to all type of military standardization agreements made with allied nations.

DISTRIBUTION STATEMENT A: Approved for public release; Distribution is unlimited.

4. Execution

a. Commander's Intent and Concept of Operations

(1) Commander's Intent. The objective of Service participation in allied military standardization is to enhance the Service's ability, along with other military forces of the United States, to operate together with allied nations in the most effective manner.

(2) Concept of Operations. Almost all STANAGs affect Marine Corps equities and interests. Therefore, the Service will participate in the allied military standardization program and make a determination on the appropriate level of interoperability. When appropriate or as assigned, the Service will lead in the preparation of STANAGs impacting Marine Corps equities and interests.

5. Tasks

a. Deputy Commandant, Combat Development and Integration (DC CD&I). Supervise Service participation in the allied military standardization programs except for those involving allied joint doctrine or under the purview of the Military Command, Control, Communications, and Computers Executive Board (MC4EB). Within CD&I, the Director, Capabilities Development Directorate (Dir, CDD) is responsible for execution. Responsibilities include:

(1) Coordinate Service participation in allied military standardization. This includes, but is not limited to, the proposal, development, custodianship, maintenance, staffing and responses associated with subscription and implementation of ratified/promulgated STANAGs.

(2) Approve and provide the Service position to the lead service/agency on all STANAGs except those under the jurisdiction of Deputy Commandant for Plans, Policies, and Operations (DC PP&O) or the Director, Command, Control, Communications and Computers (Dir C4).

(3) Identify the Service lead for each STANAG. Generally the lead will be identified by its association with the NATO, ABCANZ or ASIC working group that produced the STANAG.

(4) Monitor and review allied military standardization agreements and assist responsible and involved commands by providing positions established on related matters.

(5) Coordinate Service participation at various allied working groups and related conferences.

(6) Ensure Service delegates to allied military standardization meetings understand their role in relation to the U.S. Head of Delegation and can articulate the Marine Corps position.

(7) Maintain close coordination with the allied military standardization offices of the Joint Staff, Army, Navy, Air Force and Department of Defense agencies.

(8) Provide points of contact on military terminology and symbology matters including representation to the NATO Military Committee Terminology and Symbology proponents.

(9) Maintain a repository for allied military standardization documents, historical background, and supporting material relevant to the development of agreements. This repository will include information on Service involvement during the development and review of STANAGs, such as attendance in working groups and subject matter expert support.

(10) Ensure that allied military standardization agreements subscribed to by the Service are incorporated into Service doctrinal publications according to reference (f).

(11) For those allied military standardization agreements not incorporated into Service doctrinal publications, determine how the Service will implement those intended for user-level distribution. The distribution of agreements that are not incorporated into Service publications must meet the needs of the Service, with particular emphasis on the operating forces.

(12) Provide funding to support participation in allied military standardization events that directly affect Service doctrinal publications. Separate commands budget and fund for their delegates' attendance at other events.

(13) Develop, revise, and staff orders on Marine Corps participation in the allied military standardization process.

(14) Maintain a register of STANAGs reviewed by the Service, which documents where they are implemented in Service doctrinal publications.

(15) Participate in the DON Standardization Working Group as directed by reference (e).

b. Deputy Commandant, Plans, Policies, and Operations (DC PP&O). Manage Service participation in the development of allied joint doctrine. Responsibilities include:

(1) Represent Service interest on allied joint doctrine.

(2) Provide policy guidance as required.

(3) Serve as the Service lead on draft STANAGs received from the Joint Staff for review.

(4) Coordinate decisions on behalf of the Marine Corps regarding allied efforts when issues cross functional lines or cannot otherwise be resolved.

c. Director for Command, Control, Communications, and Computers (Dir C4). As the Service member of the MC4EB, Dir C4 reviews, staffs, determines supportability and, where appropriate, issues implementation instructions on all STANAGs with MC4EB jurisdiction in accordance with reference (c). Dir C4 will notify Dir CDD (C 116) of communications-electronics agreements that require implementation in Service doctrinal publications.

d. Commander, Marine Corps Systems Command and Affiliated Program Executive Offices. Collaborate with DC CD&I to assure implementation of STANAGs for acquisition purposes, as applicable.

6. Coordinating Instructions

a. Separate Headquarters Staff Agencies and Commanders, Marine Forces. Exercise primary responsibility for the following in regard to their area of expertise:

(1) Identify and monitor its area of primary interest in the allied military standardization process.

(2) In coordination with the Dir CDD (C 116), determine if Service representation is required at allied military standardization meetings.

(3) Provide comments or a proposed position, including subscription and implementation data, based on Service policy on those allied agreements involving issues under the command's or agency's cognizance.

(4) Inform Dir CDD (C 116) of the intention to attend a NATO or ABCANZ standardization conference.

b. Department of the Navy. Per reference (d), the Marine Corps represents the DON position on STANAGs that primarily affect the Marine Corps. Close coordination with the Navy (N571) is required when both Services desire to issue a single DON position instead of individual Service positions on these or any other STANAGs.

c. U.S. Lead Agent. All subordinate elements (generally called working groups or capability groups) of allied military standardization organizations that produce STANAGs have a U.S. lead agent designated by reference (b). The lead agent is normally a joint staff directorate, Service, or other DoD agency and is responsible for ratifying allied agreements under its jurisdiction. The Marine Corps is not designated as the U.S. lead agent for any working groups/capability groups. The U.S. lead agent is responsible for:

(1) Staffing proposed agreements with other Services and DoD agencies.

(2) Ensuring agreements are in compliance with U.S. law and DoD instructions regarding acquisition, cross-servicing, and related support.

(3) Obtaining legal review of agreements prior to ratification.

d. Participation in STANAG Development. While the Service is not the Lead Agent for any of the allied military standardization working groups/capability groups mentioned above, it can take a leadership role in the development of individual STANAGs, i.e., be the STANAG custodian. There are numerous examples of NATO STANAGs (both operational and materiel) that have the Service as custodian.

c. Limitations on STANAGs. Most allied military agreements that record the adoption of similar equipment, ammunition, supplies, stores or operational, logistic, and administrative procedures are not "international agreements" within the context of U.S. law and applicable regulations.

However, agreements that provide for mutual support, cross-servicing of equipment, ammunition, supplies and stores or mutual rendering of defense services, including training and the exchange of information, constitute international agreements within the context of U.S. law and regulations. Authority to enter into the negotiation and conclusion of such agreements is limited and may only be ratified when the lead agent has accomplished the requirements specified in reference (a) and/or (d).

d. Implementation of STANAGs. STANAGs require implementation after Service subscription, national ratification, and allied military standardization organization promulgation because they generally are not distributed to the user level. STANAGs involving doctrine, tactics, or operational concepts are implemented in Service doctrinal or other national publications. Standardization agreements involving materiel standards are implemented according to directives from the Defense Standardization Program Office. Certain STANAGs should be implemented in Marine Corps Orders (MCO). When the proponent for an MCO that implements a STANAG determines that all or part of the STANAG conflicts with the MCO, the proponent must notify Dir CDD (C 116) that a reservation must be lodged with the allied standardization organization specifying that the Service will not comply with all or part of the STANAG.

7. Administration and Logistics

a. The registry and repository mentioned in paragraphs 4b(1)(i) and 4b(1)(n) are maintained by Dir CDD, MAGTF Integration Division, Doctrine Control Branch. Information may be requested by using the proponent email shown in paragraph 7c below.

b. Submit recommended changes to this Order to DC CD&I by letter or naval message and include supporting rationale.

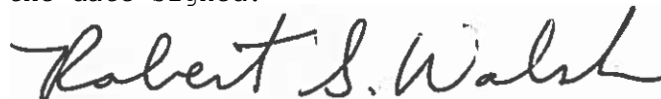
c. Proponent email is doctrine@usmc.mil.

d. Records created as a result of this Order shall be managed according to National Archives and Records Administration approved dispositions per references (h) to ensure proper maintenance, use, accessibility and preservation, regardless of format or medium.

e. Privacy Act. Any misuse or unauthorized disclosure of Personally Identifiable Information (PII) may result in both civil and criminal penalties. The DON recognizes that the privacy of an individual is a personal and fundamental right that shall be respected and protected. The DON's need to collect, use, maintain, or disseminate PII about individuals for purposes of discharging its statutory responsibilities will be balanced against the individuals' right to be protected against unwarranted invasion of privacy. All collection, use, maintenance, or dissemination of PII will be in accordance with the Privacy Act of 1974, as amended (reference (i)) and implemented per reference (j).

8. Command and Signal

- a. Command. This Order is applicable to the Marine Corps Total Force.
- b. Signal. This Order is effective the date signed.

A handwritten signature in black ink, reading "Robert S. Walsh". The signature is written in a cursive style with a large, stylized "R" and "W".

ROBERT. S. WALSH
Deputy Commandant for
Combat Development and Integration

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