



DEPARTMENT OF THE NAVY
HEADQUARTERS UNITED STATES MARINE CORPS
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MCO 5600.48D
PPO (JSB)
14 Sep 2023

MARINE CORPS ORDER 5600.48D

From: Commandant of the Marine Corps
To: Distribution List

Subj: UNITED STATES MARINE CORPS PROCEDURES FOR PARTICIPATION IN THE
DEVELOPMENT OF JOINT DOCTRINE AND NATO ALLIED JOINT DOCTRINE

Ref: (a) DoDD 5100.01 w/CH-1, "Functions of the Department of Defense and
Its Major Components," September 17, 2020
(b) CJCSI 5120.02E, "Joint Doctrine Development System,"
November 6, 2020
(c) CJCSM 5120.01B, "Joint Doctrine Development Process,"
November 6, 2020
(d) CJCSI 5711.01D, "Action Processing Policies and Procedures,"
September 12, 2022
(e) SECNAV M-5210.1
(f) 5 U.S.C. § 552a
(g) SECNAVINST 5211.5F
(h) MCO 5210.11F
(i) MCO 5216.21
(j) MCO 5711.1G
(k) CJCSI 2700.01H, "Rationalization, Standardization, and
Interoperability Activities," March 31, 2023
(l) MCO 5215.1K w/Admin CH-1
(m) 10 U.S.C.

1. Situation. This revision aligns the current roles and responsibilities for the Marine Corps' participation and for the development of joint doctrine and North Atlantic Treaty Organization (NATO) Allied joint doctrine based on organizational and process changes. This Order is in accordance with references (a) through (m). This update is in compliance with references (b) and (c).

2. Cancellation. MCO 5600.48C.

3. Mission. To establish procedures and assign responsibilities for Marine Corps' participation in the development of joint doctrine and NATO Allied joint doctrine.

4. Execution

a. Commander's Intent and Concept of Operations

(1) Commander's Intent. This Order will guide the United States Marine Corps' participation in the development of joint doctrine and NATO Allied joint doctrine in accordance with references (b), (c), (d), and (i).

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Through participation in the development and revision of joint doctrine and NATO Allied joint doctrine, the Marine Corps will:

(a) Identify a point of contact for specific joint doctrine and NATO Allied joint doctrine process actions.

(b) Act as the lead agent (LA) or technical review authority (TRA) for specific joint publications (JPs) as assigned.

(c) Assist in developing United States joint and NATO Allied joint doctrine, terminology, and symbology projects.

(d) Appoint an O-6 or civilian-equivalent as the Marine Corps voting member for joint doctrine and NATO Allied joint doctrine issues as required (e.g., JP joint working groups [JWGs], Joint Doctrine Planning Conference [JDPC], and NATO JWGs for United States response).

(2) Concept of Operations. The Chairman of the Joint Chiefs of Staff (CJCS) is responsible for developing joint doctrine for the joint employment of the Armed Forces of the United States (see reference (b)).

(a) Joint doctrine enhances the effectiveness of the Armed Forces of the United States in joint operations. Joint doctrine is written to reflect existing capabilities and roles, missions, and functions as delineated in reference (m) and reference (a).

(b) Reference (a) also assigns the Marine Corps to assist the CJCS in the development of joint doctrine. The Marine Corps, within the Department of the Navy (DON), shall develop concepts; doctrine; tactics, techniques, and procedures (TTP); and organize, train, equip, and provide forces, normally employed as combined arms Marine air-ground task forces, to serve as an expeditionary force-in-readiness.

b. Subordinate Element Tasks

(1) Deputy Commandant for Plans, Policies, and Operations (DC PP&O)

(a) DC PP&O will supervise the Marine Corps' participation in the development of joint doctrine and NATO Allied joint doctrine. DC PP&O Joint Staff Branch (JSB), will serve as the Marine Corps point of contact on joint doctrine and NATO Allied joint doctrine matters (see reference (i)).

(b) Represent the Marine Corps at joint-level deliberations on joint doctrine and NATO Allied joint doctrine issues via DC PP&O (JSB), as appropriate.

(c) Act as the lead to consolidate and coordinate Joint Staff Action Package (JSAP) positions on joint doctrine and NATO Allied joint doctrine issues for the Marine Corps through the DC PP&O Joint Action Control Office (JACO) (JSB) and in accordance with references (c), (d), and (i). Staffing responsibilities include staffing to all Deputy Commandants, other Headquarters Marine Corps (HQMC) entities, Marine Corps forces, and internally within DC PP&O.

(d) Facilitate functional area expertise and staff assistance to personnel representing the Marine Corps in developing joint doctrine and NATO Allied joint doctrine via DC PP&O (JSB).

(e) Provide policy guidance on joint doctrine and NATO Allied joint doctrine in cooperation with the Commanding General of Training and Education Command (CG TECOM).

(f) Deconflict and adjudicate joint doctrine and NATO Allied joint doctrine issues that cross functional lines of responsibility or cannot otherwise be resolved.

(g) Act as the voting member at the JDPC and joint doctrine and NATO Allied joint doctrine JVGs (for United States responses) and ensure other Marine Corps participation at the JDPC and JVGs as appropriate.

(h) Designate the Marine Corps LA or TRA for the development, revision, or coordination of JPs as appropriate.

(2) Commanding General of Training and Education Command (CG TECOM)

(a) Coordinate with DC PP&O (JSB) for all matters regarding the development of joint doctrine and NATO Allied joint doctrine.

(b) As required, coordinate the assignment of the Marine Corps LA or TRA for the development, revision, or coordination of joint doctrine and NATO Allied joint doctrine as appropriate.

(c) Provide representation to the JDPC as a non-voting member regarding Marine Corps Service doctrine issues or as a LA or TRA role, as required.

(d) Coordinate Marine Corps' participation in NATO Allied joint doctrine actions not tasked via a JSAP.

(e) Ensure custodian reports of Allied joint publications (AJPs) are provided to the Joint Staff prior to meetings of the NATO Allied Joint Operations Doctrine Working Group.

(f) Coordinate Marine Corps' participation in all other NATO standardization activities not received via JSAP, including operational, materiel, and administrative standards, in accordance with reference (j).

(g) Identify and determine which Marine Corps publication(s), if any, are selected to implement NATO standardization agreements. If none, make a recommendation to the LA identified in reference (k) as to the joint, multi-Service, other Service, or military standard as the implementing document(s).

(3) All Other Deputy Commandants and Headquarters Marine Corps (HQMC) Entities

(a) Participate in the development and revision of joint doctrine and NATO Allied joint doctrine, as appropriate.

(b) Provide an individual to act as the LA when the Marine Corps is responsible for the revision or development of a JP or AJP, as required.

(c) Provide an individual to act as the TRA when the Marine Corps supports the revision or development of a JP or AJP, as required.

(d) Provide LA or TRA representation to the JDPC as a non-voting member, as required.

(4) Marine Corps Forces. Participate in the development and revision of joint doctrine and NATO Allied joint doctrine, as appropriate.

c. Coordinating Instructions

(1) In formulating joint doctrine and NATO Allied joint doctrine, existing Service doctrine and TTP may be considered.

(2) Approved and emerging joint doctrine provides the national position for NATO Allied joint doctrine development consistent with existing security procedures.

(3) Service doctrine shall be consistent with approved joint doctrine. Any Service doctrine that is inconsistent with approved joint doctrine could cause negative implications for joint operations. In such cases, joint doctrine takes precedence.

(4) These are the current LA responsibilities for the Marine Corps:

(a) JP 3-09.3, *Close Air Support* (Deputy Commandant for Aviation).

(b) JP 3-25, *Joint Countering Threat Networks* (CUI) (Deputy Commandant for Combat Development and Integration [DC CD&I]).

(c) JP 3-68, *Joint Noncombatant Evacuation Operations* (CG TECOM).

(d) AJP-25, *Allied Joint Doctrine for Noncombatant Evacuation Operations* (CG TECOM).

(5) These are the current TRA responsibilities for the Marine Corps:

(a) JP 3-02, *Amphibious Operations* (DC CD&I).

(b) JP 3-20, *Security Cooperation* (DC PP&O).

(c) JP 3-24, *Counterinsurgency*, (DC CD&I).

(d) JP 3-32, *Joint Maritime Operations* (DC CD&I).

5. Administration and Logistics

a. Records Management. Records created as a result of this Order shall be managed according to National Archives and Records Administration (NARA)-approved dispositions in reference (e), SECNAV M-5210.1, to ensure proper maintenance, use, accessibility, and preservation, regardless of format or medium. Records disposition schedules are located on the Department of the Navy/Assistant for Administration (DON/AA), Directives and Records Management Division (DRMD) portal page at:

<https://portal.secnav.navy.mil/orgs/DUSNM/DONAA/DRM/Records-and-Information-Management/Approved%20Record%20Schedules/Forms/AllItems.aspx>. Refer to reference (h), MCO 5210.11F, for Marine Corps records management policy and procedures.

b. Privacy Act. Any misuse or unauthorized disclosure of Personally Identifiable Information (PII) may result in both civil and criminal penalties. The DON recognizes that the privacy of an individual is a personal and fundamental right that shall be respected and protected. The DON's need to collect, use, maintain, or disseminate PII about individuals for purposes of discharging its statutory responsibilities shall be balanced against the individuals' right to be protected against unwarranted invasion of privacy. All collection, use, maintenance, or dissemination of PII shall be in accordance with the Privacy Act of 1974, as amended [reference (f)] and implemented per reference (g).

c. Forms. There are no forms used in this Order.

d. Updates. Updates made to this Order shall be done in accordance with the current iteration of reference (l).

e. Recommendations. Recommendations concerning the contents of this Order are welcomed and may be forwarded to DC PP&O (JSB) via the appropriate chain of command.

6. Command and Signal

a. Command. This Order is applicable to the Marine Corps Total Force.

b. Signal. This Order is effective the date signed.



ROGER B. TURNER JR.
Deputy Commandant for
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APPENDIX A

Glossary of Acronyms and Abbreviations

AJP	Allied Joint Publication
CG TECOM	Commanding General of Training and Education Command
CJCS	Chairman of the Joint Chiefs of Staff
CJCSI	Chairman of the Joint Chiefs of Staff Instruction
CJCSM	Chairman of the Joint Chiefs of Staff Manual
CUI	Controlled Unclassified Information
DC CD&I	Deputy Commandant for Combat Development and Integration
DC PP&O	Deputy Commandant for Plans, Policy, and Operations
DoDD	Department of Defense Directive
DON/AA	Department of the Navy/Assistant for Administration
DON	Department of the Navy
DRMD	Directives and Records Management Division
HQMC	Headquarters Marine Corps
JACO	Joint Action Control Office
JDPC	Joint Doctrine Planning Conference
JP	Joint Publication
JSAP	Joint Staff Action Package
JSB	Joint Staff Branch
JWG	Joint Working Group
LA	Lead Agent
MCO	Marine Corps Order
NATO	North Atlantic Treaty Organization
NARA	National Archives and Records Administration
PII	Personally Identifiable Information
SECNAV	Secretary of the Navy
SECNAVINST	Secretary of the Navy Instruction
TRA	Technical Review Authority
TTP	Tactics, Techniques, and Procedures
U.S.C.	United States Code